AMENDED IN SENATE MAY 3, 2001 AMENDED IN SENATE APRIL 25, 2001

SENATE BILL

No. 133

Introduced by Senator Figueroa (Coauthors: Senators Johannssen and Polanco)

(Coauthors: Assembly Members Aanestad, Correa, and Thomson)

January 29, 2001

An act to amend Sections 5000, 5015.6, 5020, 5083, and 5134 of, and to add Section 5085 to, the Business and Professions Code, relating to accountants.

LEGISLATIVE COUNSEL'S DIGEST

- SB 133, as amended, Figueroa. Accountants.
- (1) Existing law provides for the licensing and regulation of accountants by the State Board of Accountancy in the Department of Consumer Affairs. The provisions creating the board and authorizing the board to appoint an executive officer will become inoperative on July 1, 2002, and will be repealed on January 1, 2003.

This bill would extend these dates, making the provisions inoperative on July 1, 2005, and repealing them on January 1, 2006. The bill *would increase the total membership of the board and* would also alter the composition of the board.

(2) Existing law authorizes the board to conduct investigations or hearings relating to any matter involving the conduct of licensees.

This bill would provide that the executive officer would determine when to engage in these activities.

(3) Existing law requires certain experience requirements for licensure as a public accountant.

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This bill would set forth types of experience that would meet these requirements.

(4) Existing law requires that the board maintain a reserve balance in its contingent fund equal to approximately 3 months of annual authorized expenditures.

This bill would require that the board maintain a reserve balance equal to approximately 6 months of annual authorized expenditures.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 5000 of the Business and Professions 2 Code is amended to read:

5000. There is in the Department of Consumer Affairs the California Board of Accountancy, which consists of 11 members, five *six* of whom shall be certified public accountants, one of whom shall be a certified public accountant from a small firm, and five of whom shall be public members who shall not be licentiates of the board or registered by the board. The board has the powers and duties conferred by this chapter.

The Governor shall appoint three of the public members, and the five certified six certified public accountant from a small firm members, and the public accountant member qualified members as provided in this section. The Senate Rules Committee and the Speaker of the Assembly shall each appoint a public member. In appointing the five six certified public accountant members, the Governor shall appoint members representing a cross section of the accounting profession with at least one member two members representing a small public accounting firm. For the purposes of this chapter, a small public accounting firm shall be defined as a professional firm that employs a total of no more than four certified public accountants as partners, owners, or full-time employees in the practice of public accountancy within the State of California.

This section shall become operative on July 1, 1997, and shall become inoperative on July 1, 2005, and as of January 1, 2006, is repealed, unless a later enacted statute, that becomes effective on or before January 1, 2006, deletes or extends the dates on which this section becomes inoperative and is repealed. The repeal of this

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1 section renders the board subject to the review required by 2 Division 1.2 (commencing with Section 473).

- SEC. 2. Section 5015.6 of the Business and Professions Code is amended to read:
- 5015.6. The board may appoint a person exempt from civil service who shall be designated as an executive officer and who shall exercise the powers and perform the duties delegated by the board and vested in him or her by this chapter.

This section shall become inoperative on July 1, 2005, and, as of January 1, 2006, is repealed, unless a later enacted statute, which becomes effective on or before January 1, 2006, deletes or extends the dates on which it becomes inoperative and is repealed.

- SEC. 3. Section 5020 of the Business and Professions Code is amended to read:
- 5020. The board may, for the purpose of obtaining technical expertise, appoint an administrative committee of not more than 13 licensees, at least one of whom shall be a public accountant, to perform any of the following duties, and the committee may be vested with the powers of the board for those purposes:
- (a) To receive and investigate complaints and to conduct investigations or hearings, with or without the filing of any complaint, and to obtain information and evidence relating to any matter involving the conduct of licensees, as determined by the executive officer.
- (b) To receive and investigate complaints and to conduct investigations or hearings, with or without the filing of any complaint, and to obtain information and evidence relating to any matter involving any violation or alleged violation of this chapter by licensees, as determined by the executive officer.
- (c) In exercising the duties prescribed in this section, the committee shall act only in an advisory capacity, shall have no authority to initiate any disciplinary action against a licensee, and shall only be authorized to report its findings from any investigation or hearing conducted pursuant to this section to the board, or upon direction of the board, to the executive officer.
- 36 SEC. 4. Section 5083 of the Business and Professions Code 37 is amended to read:
- 5083. (a) An individual applying for licensure shall meet, to the satisfaction of the board, one of the following requirements:

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(1) Four years of experience if the applicant qualified to sit for the exam by meeting the requirements of subdivision (b) or (c) of Section 5081.1.

- (2) Three years of experience if the applicant qualified to sit for the exam by meeting the requirements of subdivision (a) or (d) of Section 5081.1 or meets the requirements of Section 5082.3.
- (b) In order to be qualifying under this section, experience shall have been performed in accordance with applicable professional standards. Experience in public accounting may be qualifying if completed by, or in the employ of, a person licensed or otherwise having comparable authority under the laws of any state or country to engage in the practice of public accountancy. Experience in private or governmental accounting or auditing employment may be qualifying provided that this work was performed under the direct supervision of an individual licensed by a state to engage in the practice of public accountancy.
- (c) Qualifying experience for licensure includes providing any type of service or advice involving the use of accounting, attest, compilation, management advisory, financial advisory, tax, or consulting skills.
- (d) The board shall prescribe rules related to the experience requirements set forth in this section, including a requirement that each applicant demonstrate to the board satisfactory experience in the attest function as it relates to financial statements. For purposes of this subdivision, the attest function includes audit and review of financial statements.
- SEC. 5. Section 5085 is added to the Business and Professions Code, to read:
- 5085. A comprehensive analysis of the impact of new licensing requirements proposed by the board shall be conducted by an independent consulting firm chosen by the Director of the Department of Consumer Affairs. This analysis shall be funded by the board, and shall be submitted on or before September 1, 2003.
- SEC. 6. Section 5134 of the Business and Professions Code is amended to read:
- 36 5134. The amount of fees prescribed by this chapter is as 37 follows:
 - (a) The fee to be charged to each applicant for the certified public accountant examination shall be fixed by the board at an amount to equal the actual cost to the board of the purchase or

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development of the written examination, plus the estimated cost to the board of administering the written examination and shall not exceed two hundred fifty dollars (\$250). The board may charge a reexamination fee equal to the actual cost to the board of the purchase or development of the written examination or any of its component parts, plus the estimated cost to the board of administering the written examination and not to exceed fifty dollars (\$50) for each part that is subject to reexamination.

- (b) The fee to be charged to out-of-state candidates for the certified public accountant examination shall be fixed by the board at an amount equal to the estimated cost to the board of administering the examination and shall not exceed one hundred fifty dollars (\$150) per candidate.
- (c) The application fee to be charged to each applicant for issuance of a certified public accountant certificate shall be fixed by the board at an amount equal to the estimated administrative cost to the board of processing and issuing the certificate and shall not exceed two hundred fifty dollars (\$250).
- (d) The application fee to be charged to each applicant for issuance of a certified public accountant certificate by waiver of examination shall be fixed by the board at an amount equal to the estimated administrative cost to the board of processing and issuing the certificate and shall not exceed two hundred fifty dollars (\$250).
- (e) The fee to be charged to each applicant for registration shall be fixed by the board and shall not exceed one hundred fifty dollars (\$150).
- (f) The board shall fix the biennial renewal fee so that, together with the estimated amount from revenue other than that generated by subdivisions (a) to (d), inclusive, the reserve balance in the board's contingent fund shall be equal to approximately six months of annual authorized expenditures. Any increase in the renewal fee made after July 1, 1990, shall be effective upon a determination by the board, by regulation adopted pursuant to subdivision (k), that additional moneys are required to fund authorized expenditures other than those specified in subdivisions (a) to (d), inclusive, and maintain the board's contingent fund reserve balance equal to six months of estimated annual authorized expenditures in the fiscal year in which the expenditures will occur. The biennial fee for the renewal of each of the permits to

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engage in the practice of public accountancy specified in Section 5070 shall not exceed two hundred fifty dollars (\$250).

- (g) The delinquency fee shall be 50 percent of the accrued renewal fee.
- (h) The initial permit fee is an amount equal to the renewal fee in effect on the last regular renewal date before the date on which the permit is issued, except that, if the permit is issued one year or less before it will expire, then the initial permit fee is an amount equal to 50 percent of the renewal fee in effect on the last regular 10 renewal date before the date on which the permit is issued. The board may, by regulation, provide for the waiver or refund of the initial permit fee where the permit is issued less than 45 days before the date on which it will expire.
 - (i) The fee to be charged for filing of sponsor agreements for continuing education courses shall be fixed by the board at not more than one hundred dollars (\$100). Universities, colleges, or other four-year institutions of learning accredited by a regional or national accrediting agency or association included in a list of those agencies or associations published by the United States Commissioner of Education under the requirements of Section 253 of the Veterans' Readjustment Assistance Act of 1952, known as Public Law 550 of the 82nd Congress, as amended, are exempted from the payment of this filing fee.
 - (j) The actual and estimated costs referred to in this section shall be calculated every two years using a survey of all costs attributable to the applicable subdivision.
 - (k) Upon the effective date of this section the board shall fix the fees in accordance with the limits of this section and, on and after July 1, 1990, any increase in any fee fixed by the board shall be pursuant to regulation duly adopted by the board in accordance with the limits of this section.
 - (1) Fees collected pursuant to subdivisions (a) to (d), inclusive, shall be fixed by the board in amounts necessary to recover the actual costs of providing the service for which the fee is assessed, as projected for the fiscal year commencing on the date the fees become effective.